

Section 5

CIP EXECUTIVE SUMMARY

This section is for information only and is not part of the ordinance adopted by the City Council.





FISCAL YEARS 2026-2030 CAPITAL PLAN

In November 2013, the citizens of Tulsa approved \$355.0 million of General Obligation (GO) bonds for streets and bridges called Improve Our Tulsa (IoT). In November 2019, the program was extended and added \$427.0 million in additional GO bonds for streets and bridges called Improve Our Tulsa 2 (IoT II). In August 2023, the program was extended a second time adding an additional \$384.9 million in GO bonds for streets, bridges, parks, cultural, and recreational facilities called Improve Our Tulsa 3 (IoT III). To date, all the \$355.0 million has been issued from the IoT 1 program, \$224.4 million of the \$427.0 million has been issued from the IoT II program, and \$156.2 million of the \$384.9 million has been issued from the IoT III program. The remaining \$431.3 million will be issued in future years with the next series planned for issuance in FY2026. The Mayor and City Council share a commitment to improving the condition of our roadways and providing funds for critical services such as public safety, federal mandates, building code, and short-term capital needs. Goals identified in PlaniTulsa, the City's comprehensive plan, were used to prioritize the allocation of the authorized \$2.4 billion in the IoT 1, 2, and 3 programs. In April of 2016, City of Tulsa voters approved a temporary sales tax levy of slightly over 3/10ths of a cent for the purpose of funding large scale economic development projects. The tax went into effect in January 2017 and will be in place for 15 years. The tax will fund over \$510.6 million in major capital and economic development projects across the city. The commitment of these resources is likely to mean that any newly identified or unfunded capital improvement projects will not be funded until the conclusion of these programs. Information about these programs is contained in the FY26 Capital Budget – Funded Programs Status and Operating Impact (Section 6) of this document and includes a list of the proposed funding for FY26.

Historically, the City of Tulsa has had an aggressive capital improvements program. The Third Penny Sales Tax program, has financed almost \$2.4 billion in needed projects over the last thirty years. That amount has been augmented by \$2.0 billion of additional general obligation and revenue bond dollars and millions more from federal grants and loans. In November 2008, the City of Tulsa electorate approved a street improvement package totaling \$451.6 million. The program was comprised of \$285 million in general obligation bond proceeds and \$166.6 million in sales tax revenue which was derived from an extension of the existing third penny sales tax in addition to a 0.167% increase. The program funded 128 arterial and residential street projects across the City. The 2006 Sales Tax program, approved in May 2006, which provided \$465 million for capital projects throughout the City, is in the final stage of implementation. All the appropriations to fund these improvements are complete.

In alignment with industry best practice, the City of Tulsa is proactive in reviewing its capital needs both annually and in the strategic view of long-range goals and needs as identified in various master plans. These planning efforts have been undertaken both internally and with sister organizations involved in major capital programs in the region. The City's Finance Department reviews and maintains an inventory of master plans and recommendations that extend as far out as 50 years with over 585 projects totaling over \$7.7 billion. The re-authorization of the IoT program referenced above relies on these master plans as a basis for identifying the potential list of proposed projects. Section 7, Master Plan Priorities, provides a summary of each of the major master plans and highlights the goals for the physical improvements they govern. Funding recommendations covering these areas follow in Section 8, the 2026-2030 Capital Plan.

CAPITAL PLAN

FIVE-YEAR LEVEL OF RECOMMENDED FUNDING BY DEPARTMENT

Fiscal Years 2026 – 2030

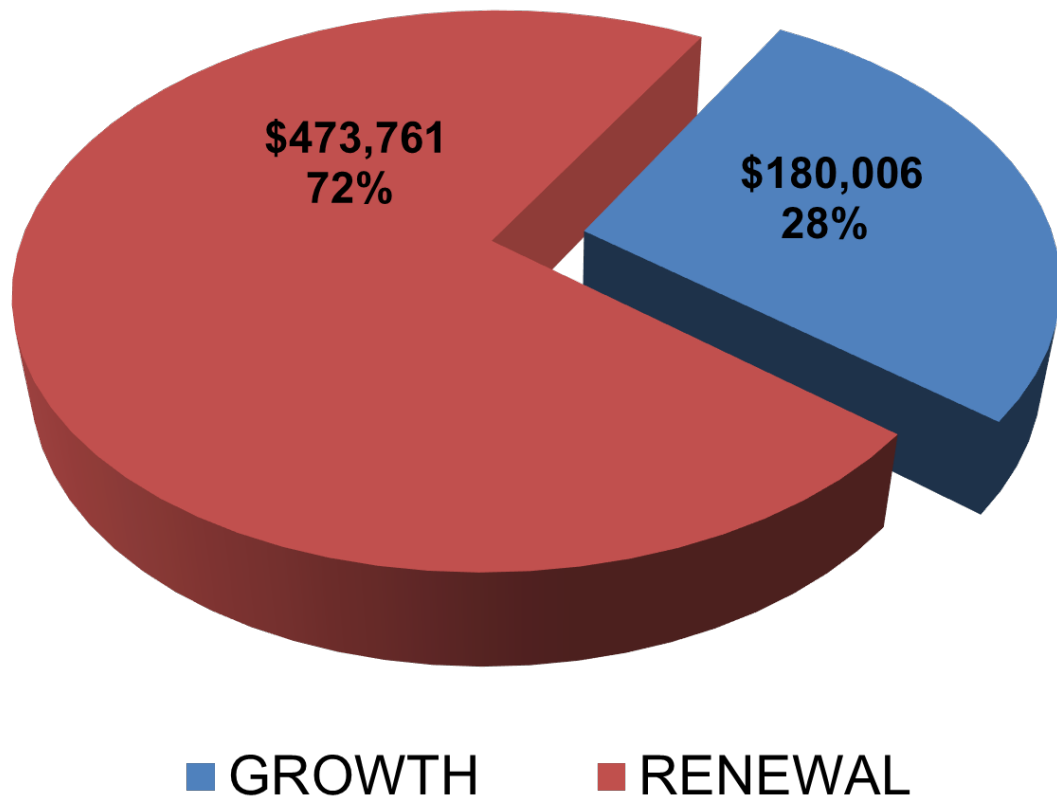
(amount expressed in thousands)

Project Type	Constrained Requests	FY26-30 Recommended Funding	Inventory Percent Funding	Total Percent Funding
Police Department Projects	\$ -	\$ -	0%	0%
Fire Department Projects	60,485	-	0%	0%
Total Public Safety and Protection	\$ 60,485	\$ -	0%	0%
Park and Recreation Projects	27,395	-	0%	0%
Tulsa Zoo Projects	16,750	-	0%	0%
Gilcrease Museum Projects	5,400	-	0%	0%
BOK Center and Arvest Convention Center	18,800	-	0%	0%
Performing Arts Center	74,700	-	0%	0%
River Parks Projects	40,930	-	0%	0%
Total Cultural Development and Recreation	\$ 183,975	\$ -	0%	0%
Planning & Neighborhoods Projects	95,000	-	0%	0%
Economic Development Projects	7,925	-	0%	0%
Total Social and Economic Development	\$ 102,925	\$ -	0%	0%
Street and Expressway Projects	438,000	-	0%	0%
Water System Projects	959,821	213,057	22%	32%
Sanitary Sewer System Projects	823,644	357,445	43%	55%
Flood Control Projects	98,787	83,265	79%	13%
Metropolitan Tulsa Transit Authority Projects	7,100	-	0%	0%
Total Public Works and Transportation	\$ 2,327,352	\$ 653,767	28%	100%
Information Technology Department	-	-	0%	0%
Facilities Maintenance Projects	33,605	-	0%	0%
Equipment Management Projects	14,000	-	0%	0%
Short-Term & Contracted Capital Projects	101,778	-	0%	0%
Total Administrative and Support Services	\$ 149,383	\$ -	0%	0%
Total of All Capital Project Types	\$ 2,824,121	\$ 653,767	23%	100%

CAPITAL PLAN

FY 2026 - 2030
RECOMMENDED CIP FUNDING
RENEWAL VS. GROWTH
(\$000)

Total \$653,767



CAPITAL PLAN

A SUMMARY OF THE CAPITAL BUDGET AND FIVE-YEAR CAPITAL PLAN

The following is a summary of all proposed, but unfunded capital expenditures for the next five years. It does not include project allocations in previously approved capital programs. *The amount shown does not include each department's funding from the approved 2017 Limited Purpose Sales Tax Program, 2023, 2020 and 2014 Sales Tax Extension (Improve Our Tulsa I, II, III), 2023, 2020 and 2014 General Obligation Bond Program (Improve Our Tulsa I, II and III), the 2008 Street Improvement Program, or the 2006 Sales Tax Extension. Information on the projects and appropriations for these programs is contained in Section 6.*

<u>PROGRAM/DEPARTMENT</u>	<u>Proposed 5-Year Funding</u>
<u>PUBLIC SAFETY AND PROTECTION</u>	
Fire	\$ 60 million
The Fire Department's highest priority is the replacement of its apparatus, followed by the construction/expansion of around 10 Fire Stations and facilities.	
Total Public Safety and Protection	\$ 60 million
<u>CULTURAL DEVELOPMENT AND RECREATION</u>	
Parks and Recreation Department	\$ 27 million
The maintenance of the Park systems aging facilities is the Department's highest priority. Park system projects have been prioritized in the Park's Master Plan and funding has been allocated toward its implementation in previous capital programs.	
Tulsa Zoo	\$ 17 million
TMZI has identified capital projects with the highest priorities including replacement of various facility roofs and HVAC equipment across the zoo, followed by a new access road and employee parking lot.	
Gilcrease Museum	\$ 5 million
The continued maintenance and improvements of the supporting facilities around the newly constructed Gilcrease Museum have been identified as the highest priority projects.	
BOK Center and Arvest Convention Center	\$ 19 million
The continued maintenance and improvements of the BOK Center and Arvest Convention Center have been identified as the highest priority projects.	
Performing Arts Center	\$ 75 million
The Tulsa PAC capital improvements plan intends for the continued upgrades of the facilities aging infrastructure and improvements to ADA compliance with potential expansion in the future.	
River Parks Department	\$ 41 million
The continued improvements of both west and east banks of the Arkansas river has been identified as the highest priority projects followed by the acquisition of the vacant concrete plant site.	
Total Cultural Development and Recreation	\$ 184 million
<u>SOCIAL AND ECONOMIC DEVELOPMENT</u>	
Planning and Neighborhoods Department Projects	\$ 95 million
As the City works to address homelessness at the intersection of housing and mental health, the City of Tulsa has released its Path to Home Strategy.	

CAPITAL PLAN

<u>PROGRAM/DEPARTMENT</u>	<u>Proposed 5-Year Funding</u>
Tulsa Authority for Economic Opportunity (TAEO) Economic Development TAEO will continue to pursue various economic development efforts as identified in the City's various plans well as efforts such as the beautification of Route 66 and infrastructure to support the Peoria/Mohawk Business Park.	\$ 8 million
Total Social and Economic Development	\$ 103 million
<u>PUBLIC WORKS AND INFRASTRUCTURE</u>	
Streets and Expressways One of the top priorities of the City continues to be arterial and residential street resurfacing. Funding to match ODOT eight-year plan improvements and improvements identified in the Bicycle and Pedestrian Master Plan currently underway are a high priority.	\$ 438 million
Water The City continues implementing the IMG Water System Study, which identified the most critical needs in this area, such as protecting the Spavinaw watershed from pollution and the maintenance of the existing distribution system.	\$ 960 million
Sanitary Sewer The City completed all required projects to meet the consent orders issued by State and Federal regulatory authorities to eliminate specific incidents of residential sewage overflows. Future Utility Revenue Bonds and Enterprise Fund resources will be dedicated to the completion of any future consent orders, as well as the upkeep of existing assets.	\$ 824 million
Flood Control The continued implementation of the Citywide Flood Control Plan is the highest priority. Floodplain acquisition, planning services for the Hazard Mitigation Program, and urgent small drainage improvements are identified as the highest priorities by the plan.	\$ 99 million
Metropolitan Tulsa Transit Authority (MTTA) MTTA's highest priorities are the completion of the 11 th Street Bus Rapid Transit (BRT), continued replacement of current fleet, and replacement of the Downtown Transit Center	\$ 7 million
Total Public Works and Transportation	\$ 2,327 million
<u>ADMINISTRATIVE AND SUPPORT SERVICES</u>	
Facilities Maintenance Projects The continued maintenance of all City-owned facilities has been identified as the highest priority by the plan.	\$ 34 million
Equipment Management Projects The continued maintenance and replacement of all City-owned equipment has been identified as the highest priority by the plan.	\$ 14 million
Short Term Capital Projects Projects in this category include the replacement of various existing capital equipment, such as department fleet, facility equipment, and minor facility purchases and repairs.	\$ 102 million
Total Administrative and Support Services	\$ 150 million
<u>TOTAL PROPOSED FIVE-YEAR FUNDING PROGRAM</u>	\$ 2,824 million

CAPITAL PLAN

CITY OF TULSA

FISCAL YEARS 2026-2030 CAPITAL IMPROVEMENTS FUNDING SCHEDULE

SUMMARY OF HIGH PRIORITY FUNDING REQUESTS BY DEPARTMENT

Prepared by the Department of Finance in Collaboration with the Operating Departments

All Dollars in Thousands

Project Type	Est. Cost	FY26	FY27	FY28	FY29	FY30	Total
Police Department Projects	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Fire Department Projects	<u>60,485</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total Public Safety and Protection	\$ 60,485	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Park and Recreation Department Projects	27,395	-	-	-	-	-	-
Tulsa Zoo Projects	16,750	-	-	-	-	-	-
Gilcrease Museum Projects	5,400	-	-	-	-	-	-
Arvest Convention Center and BOK Center Projects	18,800	-	-	-	-	-	-
Performing Arts Center Projects	74,700	-	-	-	-	-	-
River Parks Projects	<u>40,930</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total Cultural Devel. and Recreation	\$ 183,975	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Planning & Neighborhoods Department Projects	95,000	-	-	-	-	-	-
Economic Development Projects	<u>7,925</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total Social and Economic Development	\$ 102,925	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Street and Expressway Projects	438,000	-	-	-	-	-	-
Water System Projects	959,821	46,719	55,789	38,539	41,084	30,926	213,057
Sanitary Sewer System Projects	823,644	75,172	65,199	70,505	73,399	73,170	357,445
Flood Control Projects	98,787	16,635	14,870	16,520	17,840	17,400	83,265
Metropolitan MetroLink Authority Projects	<u>7,100</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total Public Works and Transportation	\$ 2,327,352	\$ 138,526	\$ 135,858	\$ 125,564	\$ 132,323	\$ 121,496	\$ 653,767
Information Technology Projects	-	-	-	-	-	-	-
Facilities Maintenance Projects	33,605	-	-	-	-	-	-
Equipment Management Projects	14,000	-	-	-	-	-	-
Short Term and Contracted Capital Projects	<u>101,778</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total Administrative and Support	\$ 149,383	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Total of All Capital Project Types	\$ 2,824,121	\$ 138,526	\$ 135,858	\$ 125,564	\$ 132,323	\$ 121,496	\$ 653,767

Amounts shown do not reflect the value of the Capital Inventory. Dollars reflect the estimated cost of those projects needed in the next five years.

CAPITAL PLAN

CITY OF TULSA

FISCAL YEARS 2026-2030 CAPITAL IMPROVEMENTS FUNDING SCHEDULE
SUMMARY OF HIGH PRIORITY FUNDING REQUESTS BY DEPARTMENT
 Prepared by the Department of Finance in Collaboration with the Operating Departments
 All Dollars in Thousands

Funding Source	Est. Cost	FY26	FY27	FY28	FY29	FY30	Total
Future Bond Program	\$ 431,270	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Future Sales Tax	510,599	-	-	-	-	-	-
Water Enterprise	852,539	24,177	22,449	23,539	24,884	25,826	120,875
Water Revenue Bond	107,282	22,542	33,340	15,000	16,200	5,100	92,182
Sewer Enterprise	673,543	40,172	41,569	41,507	42,938	43,781	209,967
State Sewer Loan (SRF)	20,000	20,000	-	-	-	-	20,000
State Sewer Loan (FAP)	-	-	-	-	-	-	-
Sewer Revenue Bond	130,101	15,000	23,630	28,998	30,461	29,389	127,478
Storm Sewer Enterprise	63,137	7,985	7,370	7,520	10,340	11,400	44,615
Storm Sewer Revenue Bond	35,650	8,650	7,500	9,000	7,500	6,000	38,650
Total Funding by Source	\$ 2,824,121	\$ 138,526	\$ 135,858	\$ 125,564	\$ 132,323	\$121,496	\$ 653,767

* Other Funding Sources: Existing Sales Tax Programs; Golf Course Fees; Tax Increment Financing; Equipment Management Fund; Special Purpose Revenue Bonds; and Private Matching Funding.

Amounts shown do not reflect the value of the Capital Inventory. Dollars reflect the estimated cost of those projects needed in the next five years.

CAPITAL PLAN

CONSTRAINED VERSUS UNCONSTRAINED INVENTORY BY DEPARTMENT

Fiscal years 2026–2030
(amount expressed in thousands)

Project Type	Constrained Inventory	Unconstrained Inventory	Total
Police Department Projects	\$ -	\$ 25,499	\$ 25,499
Fire Department Projects	60,485	251,050	311,535
Total Public Safety and Protection	\$ 60,485	\$ 276,549	\$ 337,034
Park and Recreation Projects	27,395	25,654	53,049
Tulsa Zoo Projects	16,750	105,930	122,680
Gilcrease Museum Projects	5,400	55,134	60,534
Arvest Convention Center and BOK Center Projects	18,800	42,930	61,730
Performing Arts Center Projects	74,700	260,981	335,681
River Parks Projects	40,930	103,313	144,243
Total Cultural Development and Recreation	\$ 183,975	\$ 593,942	\$ 777,917
Planning & Neighborhoods Department Projects	95,000	552,224	647,224
Economic Development Projects	7,925	-	7,925
Total Social and Economic Development	\$ 102,925	\$ 552,224	\$ 655,149
Street and Expressway Projects	438,000	4,401,354	4,839,354
Water System Projects	959,821	632,603	1,592,424
Sanitary Sewer System Projects	823,644	911,715	1,735,359
Flood Control Projects	98,787	57,958	156,745
Metropolitan Tulsa Transit Authority Projects	7,100	113,480	120,580
Total Public Works and Transportation	\$ 2,327,352	\$ 6,117,110	\$ 8,444,462
Information Technology Projects	-	19,092	19,092
Facilities Maintenance Projects	33,605	218,948	252,553
Equipment Management Projects	14,000	2,000	16,000
Short Term and Contracted Capital Projects	101,778	-	101,778
Total Administrative and Support Services	\$ 149,383	\$ 240,040	\$ 389,423
Total of All Capital Project Types	\$ 2,824,121	\$ 7,779,865	\$ 10,603,986