

# SPECIAL PROJECT ETHICS COMPLAINT FILED AUGUST 10, 2010

City of Tulsa Internal Auditing May 2011



# SPECIAL PROJECT ETHICS COMPLAINT

Filed August 10, 2010

**City of Tulsa Internal Auditing** 

May 2011

for Mofwell

Ron Maxwell, CIA, CFE Chief Internal Auditor

Clift Richards, CPA City Auditor

AUDIT TEAM: Steve Jackson, CPA, Internal Audit Manager Cecilia Ackley, CPA, Internal Audit Manager Nathan Pickard, CISA, IT Auditor

> **LEGAL COUNSEL:** David Shapiro, Legal Department

**COURT REPORTER:** Jennifer Adams, Municipal Court

## CITY AUDITOR REPORT ON ETHICS COMPLAINT FILED 8/10/2010

Tulsa City Council Mayor Dewey Bartlett

On August 10, 2010, an Ethics Complaint (Ethics Complaint, Exhibit 1) on the Mayor receiving free services from a city contractor (Contractor) for personal purposes was filed with the City Clerk by the Tulsa City Council. The City Clerk forwarded the Ethics Complaint to the City Auditor pursuant to Title 12, Chapter 6, Section 609 (B) of the Tulsa Revised Ordinances (Ethics Ordinance, Exhibit 2). Section 601 of the Ethics Ordinance states, in part, "For purposes of this chapter...the City Auditor shall act as the appointing authority for the Mayor..." Section 608 (A) of the Ethics Ordinance states: "City officials shall not participate in investigations of their own actions, except to provide information or testimony. The appropriate entity including but not limited to the Human Resources Department, Police Department, City Auditor's Office, and/or the City Attorney's Office may assist and participate in investigations involving City officials." Section 609 (B) of the Ethics Ordinance states, in part: "...The City Clerk shall forward the complaint to the appropriate appointing authority or other public body for investigation and action."

The City Auditor has made an examination of facts and information regarding the Ethics Complaint. The objectives of the examination were to:

- Evaluate the Ethics Complaint and determine compliance with requirements of the Ethics Ordinance.
- Make appraisals, comments and recommendations on ethics policies, procedures or guidelines and/or other actions as deemed appropriate by the City Auditor.

The following procedures were performed to complete the examination:

- Obtained and reviewed documents relevant to the Ethics Complaint. Exhibit 3 lists the documents reviewed.
- Interviewed parties involved in or with knowledge of the Ethics Complaint. Exhibit 4 lists the persons interviewed.
- Analyzed City of Tulsa contracts and payment amounts regarding the Contractor associated with the Ethics Complaint. Exhibit 5 presents a summary of the contracts and payments analysis.

## FACTS

Internal Auditing research documented eight contracts and 20 amendments totaling \$990,656.05 approved between the City of Tulsa and the Contractor since approximately July 2001. A total of \$1,064,661.58 of payments by the City of Tulsa and/or various City Trusts/Authorities to the Contractor was documented from available records beginning approximately July 1993 (See Exhibit 5 Contracts and Payments Analysis).

Mayor Bartlett approved two of the contract amendments totaling \$70,000.00 representing 7.1% of the \$990,656.05 total contracts amount (See Exhibit 5). The first was an amendment of contract number 22096 in the amount of \$45,000.00 dated March 8, 2010 (Exhibit 6). Original contract number 22096 was approved by Mayor William D. LaFortune in May 2002. The second was an amendment of contract number 27070 for \$25,000.00 dated April 29, 2010 (Exhibit 7). Original contract number 27070 was approved by Mayor Kathy Taylor in December 2008.

Sworn testimony of both the Mayor and the Contractor during interviews conducted by Internal Auditing determined:

The attorney-client relationship between them started approximately July 2, 2010 and the Mayor does not have a financial or organizational interest in the Contractor or City of Tulsa contracts with the Contractor.

There was no "quid pro quo", the Mayor had neither offered nor used any City funds or other City resources in connection with the pro bono legal representation. The Contractor had never requested or received anything from the City or from the Mayor in exchange for the pro bono legal services provided. No payments made pursuant to City contracts were applied for the pro bono legal representation of the Mayor.

Testimony of both the Mayor and the Contractor, as well as the written response of the Mayor to the Ethics Complaint, indicated the pro bono legal services were provided as a service to the public and were not intended as a personal gift in exchange for any favor for purposes of the Ethics Ordinance.

The Mayor testified the legal representation by the Contractor was for him as a private individual. The Contractor testified the legal representation was in both capacities as a private individual who potentially might be accused of a crime and as Mayor in respect to efforts to mediate disputes with the City Council.

Sworn testimony and Internal Auditing research determined there have been no additional contracts or amendments with the Contractor after the attorney-client relationship existed.

The Mayor stated he had read and understood the "Ethics Ordinance".

## CONCLUSIONS AND RECOMMENDATIONS

Based on the facts examined, following are the conclusions of the City Auditor:

## <u>A violation occurred regarding Title 12, Chapter 6, TRO Ethics Code, Section 600.</u> <u>General Policy</u>

Acceptance of free legal services from a city contractor does not comply with the requirement that "...individuals shall not...act in such a way as to give an appearance of any impropriety".

The attorney-client relationship meets the definition of Personal Interest of the Ethics Ordinance. Although the free legal services were intended as a public service and not for personal gain by the Mayor; the free legal services are a personal benefit to the Mayor through avoidance of personal legal expenses. There reasonably could be an appearance of impropriety due to personal benefit received and the Mayor's position to potentially approve future contracts between the City and the Contractor.

## **Recommendations**

The Mayor should request an opinion on appearance of any impropriety from the Ethics Advisory Committee before accepting free services intended as public service from City contractors. To make clear the free services are a public service, the Mayor should obtain City Council approval of acceptance of free service donations as required by Title 4, Chapter 3, TRO Section 313 entitled "Donations" (Exhibit 8).

## <u>No violation occurred regarding Title 12, Chapter 6, TRO Ethics Code, Section 602.</u> <u>Use of City Resources.</u>

Sworn testimony during interviews indicated no payments made pursuant to City contracts were applied for the pro bono legal representation of the Mayor.

## No violation occurred regarding Title 12, Chapter 6, TRO Ethics Code, Section 603. Participation of Items of Personal, Financial or Organizational Interest Prohibited

The Mayor has not participated with City business regarding the Contractor during the time in which the personal interest (attorney-client relationship) existed with the Contractor. Mayor approvals of contract amendments/extensions dated March 8, 2010 & April 29, 2010 preceded the effective date of the Mayor's attorney-client relationship effective approximately July 2, 2010. Sworn testimony and Internal Auditing research indicated no additional contracts or amendments with the Contractor occurred after the attorney-client relationship existed.

## No violation occurred regarding Title 12, Chapter 6, TRO Ethics Code, Section 604. Disclosure on Items of Personal, Financial, or Organizational Interest

The Mayor has not participated with City business regarding the Contractor during the time in which the personal interest (attorney-client relationship) existed with the Contractor. There has been no item pertaining to the Contractor before the Mayor during the time in which the personal interest (attorney-client relationship) existed.

Disclosure was not required at the time the Mayor approved contract amendments with the Contractor dated March 8, 2010 and April 29, 2010 which preceded the attorney-client relationship effective July 2, 2010. The attorney-client relationship effective July 2, 2010 did not exist at the time the contract amendments/extensions were approved. Subsequent disclosure is also not required because there have been no additional contracts or amendments with the Contractor after the attorney-client relationship existed.

## A violation occurred regarding Title 12, Chapter 6, TRO Ethics Code, Section 605. Gifts and Favors

The Mayor has accepted favor (free legal services), intended as a public service, from the Contractor by entering a pro bono attorney-client relationship. Value of the free legal services is unknown. The Mayor stated previous legal work he used from other providers in the past cost approximately \$200 to \$300 per hour. Neither the Mayor nor the Contractor knew how many hours the Contractor had applied to the pro bono legal services. One hour of free service would exceed the de minimis amount of \$35.00 according to City of Tulsa Ethics Advisory Committee Recommendation 2008-02R (Exhibit 9).

The free legal services were intended as a public service and not for personal gain by the Mayor. However, the free legal services are a personal benefit to the Mayor through avoidance of personal legal expenses. There reasonably could be a perception of influence of performance of official duties due to the personal benefit received and the Mayor's position to potentially approve future contracts between the City and the Contractor.

## **Recommendations**

The Mayor should request an Ethics Advisory Committee opinion on influence or perception of influence in performance of official duties before accepting free services intended as public service from city contractors.

In event of any future contracts between the City of Tulsa and the Contractor, the Mayor should file with the City Clerk a disclosure of the personal interest (attorney-client relationship) with the Contractor and not participate in any City business with the Contractor. Any future business or contracts between the City of Tulsa and the Contractor should be approved by the Mayor Pro-tem given no personal, financial or organizational interest of the Mayor Pro-tem regarding the Contractor.

## No violation occurred regarding Title 12, Chapter 6, TRO Ethics Code, Section 606. Use and Disclosure of Information Prohibited

This section was not applicable to the Ethics Complaint filed August 10, 2010. Use and disclosure of information was not part of the allegations of the Ethics Complaint.

## <u>No violation occurred regarding Title 12, Chapter 6, TRO Ethics Code, Section 607.</u> <u>Contracts Related Disclosure Required</u>

The Mayor does not have an organizational or financial interest regarding the Contractor. The Mayor has not participated with City business regarding the Contractor during the time in which the personal interest (attorney-client relationship) existed with the Contractor.

# No violation occurred regarding Article XII, 1989 Amended Charter, Section 13, Conflicts of Interest

The Mayor does not have a financial interest in the company, business, organization or other entity of the Contractor and has not participated with City business regarding the Contractor during the time in which the personal interest (attorney-client relationship) existed with the Contractor. Disclosure is not required because neither the Mayor nor his immediate family have a financial interest in the Contractor.

## **OTHER OBSERVATION**

# The City of Tulsa does not have an established and documented process, policy and procedures for engagement of outside legal counsel

Statements during interviews determined selection and engagement of outside legal counsel by the City has varied by Mayoral administrations. Depending on the Mayor and type of case, sometimes Mayors have determined who they wanted and the process was to determine budget amounts, hourly rates and to prepare a contract. Other times the City Attorney and Legal Department staff may have discussions of who would be an appropriate attorney for a particular case and the rates. Previous administrations and City Attorneys have used a Request for Proposal (RFP) process and RFP's are still used for some unusual cases. Without established policy and procedures, the selection process could be subject to manipulation or abuse, inefficiency and higher cost to the City.

## Recommendation:

The City should adopt and document policies and procedures for engagement of outside legal counsel.

## **Distribution List:**

Mayor Dewey Bartlett Councilor Jack Henderson Councilor Rick Westcott Councilor Roscoe Turner **Councilor Maria Barnes Councilor Chris Trail Councilor Jim Mautino** Councilor John Eagleton Councilor Bill Christiansen Councilor G. T. Bynum Chief of Staff Terry Simonson Press Secretary Lloyd Wright Council Administrator Don Cannon **Council Secretary Dana Burks** Director of Finance Mike Kier Senior Administrative Services Officer Wendy Martin Interim City Attorney David Pauling External Auditor Mayor's Advisory Audit Committee **Ethics Advisory Committee** 

## Ethics Complaint on the Mayor receiving free services from a city contractor for personal purposes

August 10, 2010



## **MEMORANDUM DEPARTMENT OF FINANCE**

August 10, 2010 DATE:

Preston Doerflinger, City Auditor TO:

FROM:

Ethics Complaint Filed August 10, 2010 SUBJECT:

The City Clerk has received an ethics complaint regarding Mayor Bartlett. The complaint, which was filed with the City Clerk on August 10, 2010, is being forwarded to you pursuant to TRO, Title 12, Chapter 6, Section 609.B.

If you have questions, please feel free to contact me.

MPK/wzm

Attachment

cc: Kim Bennett, Deputy City Clerk



Date: August 10, 2010

- To: Michael Kier City Clerk
- Fr: Rick Westcott Com Tulsa City Council Chairman
- CC: Preston Doerflinger City Auditor

Re: Ethics Complaint on the Mayor receiving free services from a city contractor for personal purposes.

On August 5, 2010, the City Council voted unanimously to formally file an ethics complaint regarding the Mayor receiving free services from a city contractor, and request that the City Auditor's office investigate the complaint pursuant to the City's Ethics Ordinance. Pursuant to Title 12, section 609 (B) of the Tulsa Revised Ordinances, we are filing this complaint with the City Clerk.

The motion as approved by the City Council was to send to the City Auditor regarding "[A] possible conflict of interest and ethics violation associated with the mayor receiving free legal services from a contractor with the City of Tulsa who has been paid nearly a million dollars since 2003 and who recently received a contract extension, signed by the mayor, with the authorization for additional funding."

It is our understanding that Mayor Bartlett is receiving free legal services from a lawyer who has had a substantial relationship as an outside contractor with the City of Tulsa for the past several years and who has a current, on-going, contractual relationship with the City. Further, the Mayor recently signed at least one contract extension allowing the lawyer's contract to exceed the original fund allocations.

If you or Auditor Doerflinger have any questions, please contact me or Don Cannon, Council Administrator, at your convenience.

EXHIBIT 2

Ethics Ordinance 21084 Title 12, Chapter 6 Tulsa Revised Ordinances ATR/LVS/ga

#12CH6.WPD 6/23/05

### (Published in the Tulsa Daily Commerce & Legal News,

2005.) ORDINANCE NO. 21084

AN ORDINANCE AMENDING TITLE 12 OF THE TULSA REVISED ORDINANCES ADDING CHAPTER 6, ESTABLISHING AN ETHICS ADVISORY COMMITTEE; AND ESTABLISHING A CODE OF ETHICS TO BE FOLLOWED BY EMPLOYEES, ELECTED OFFICIALS, OFFICIALS APPOINTED TO BOARDS, AUTHORITIES, OR COMMISSIONS OF THE CITY OF TULSA AND TRUSTEES OF BOARDS OF TRUSTS TO WHICH THE CITY OF TULSA IS A BENEFICIARY; AND PROVIDING FOR PENALTIES FOR VIOLATIONS OF THE CODE OF ETHICS; AUTHORIZING THE APPOINTING AUTHORITIES TO PROMULGATE RULES TO FURTHER THE PROVISIONS OF THIS ORDINANCE; PROVIDING FOR SEVERABILITY; REPEALING CONFLICTING ORDINANCES; AND DECLARING AN EMERGENCY.

#### BE IT ORDAINED BY THE CITY OF TULSA:

Section 1. That Title 12, Tulsa Revised Ordinances, be and the same is hereby amended by adding thereto a new Chapter 6 to read as follows:

#### **"CHAPTER 6**

#### **ETHICS CODE**

Section 600.	General Policy.
Section 601.	Definitions.
Section 602.	Use of City Resources.
Section 603.	Participation on Items of Personal, Financial, or Organizational
	Interest Prohibited.
Section 604.	Disclosure on items of Personal, Financial, or Organizational
	Interest.
Section 605.	Gifts and Favors.
Section 606.	Use and Disclosure of Information Prohibited.

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Section 607. Contracts Related Disclosure Required.
Section 608. Participation in Ethics Investigations.
Section 609. Violation.
Section 610. Ethics Advisory Committee.

### SECTION 600. GENERAL POLICY

It is the policy of the City of Tulsa that the proper operation of democratic government requires that public officials and employees be independently impartial and responsible to the people of the City; that government decisions and policies be made only through proper channels of the governmental structure; that no City official should have any interest, financial, personal, or organizational, direct or indirect, or engage in any business, transaction, or activity or incur any obligation that is in conflict with the proper discharge of their duties in the public interest; that public office and public employment are positions of public trust imposing the duty of a fiduciary upon all officers, employees, members of boards and committees, and trustees of public trusts with the City of Tulsa as a beneficiary; and such individuals shall not use their public positions for personal gain nor should they act in such a way as to give an appearance of any impropriety.

The purpose of this chapter is to provide direction to City officials of the policy of the City of Tulsa.

The appropriate appointing authority shall create and maintain such rules as are necessary to implement and comply with the provisions of this chapter.

#### SECTION 601. DEFINITIONS

For purposes of this chapter, the following words and phrases shall have the meanings given herein.

**Appointing Authority** means the office with authority to appoint an individual to a position. For purposes of this chapter, the City Council shall act as the appointing authority for the City Auditor and individual City Councilors, and the City Auditor shall act as the appointing authority for the Mayor.

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ATR/LVS/ga

**City Official** means every City of Tulsa elected official, officer, or employee; member of a City of Tulsa Board, Authority, Commission, or Committee; or Trustee appointed by the City to a public trust with the City of Tulsa as a beneficiary.

**Financial Interest** in an official action exists when the action may result directly or indirectly in a financial gain or loss accruing to the City official and/or his immediate family to a greater extent than could reasonably be expected to accrue to the general public. Financial interest in a company, business, organization, or other entity exists when the City official and/or their immediate family owns, individually or combined, a five percent (5%) or more share of the company, business, or other entity and the value of such share exceeds Five Thousand Dollars (\$5,000.00).

**Immediate Family** means the City official's spouse, children, parents or spouse's parents and any other family members within two degrees of affinity or consanguinity.

**Organizational Interest** in a company, business, organization, or other entity exists when the City official is a director or a member of a board which establishes policy and/or budgetary decisions for the entity.

**Personal Interest** means a direct or indirect interest, matter, or relationship not shared by the general public which could be reasonably expected to impair the City official's objectivity or independence of judgment.

#### SECTION 602. USE OF CITY RESOURCES

City officials shall not use or permit the use of City resources for personal or private purposes, except as provided by rules adopted by the appropriate appointing authority to address minor or incidental uses common to an ordinary workplace.

## SECTION 603. PARTICIPATION ON ITEMS OF PERSONAL, FINANCIAL, OR ORGANIZATIONAL INTEREST PROHIBITED

Except as otherwise permitted under applicable federal, state, and City laws and policies, no City official shall participate in any City business in which they have a related personal, financial, or organizational interest. Such City official shall not discuss the matter with a City official who is participating in the action other than to state his disqualification. The possibility, not the actuality, of a conflict shall govern.

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## SECTION 604. DISCLOSURE ON ITEMS OF PERSONAL, FINANCIAL, OR ORGANIZATIONAL INTEREST

A. A City official who may receive some benefit, not shared by the general public, to a personal, financial, or organizational interest as a result of an item before the individual in their capacity as a City official or the public body to which the individual has been elected or appointed, shall disclose the interest to their supervisor, or their authority, board, or commission, or file a written disclosure with the City Clerk. The reasonable possibility, not the actuality, of a conflict shall govern.

B. A City official who is required to refrain from participation in City business pursuant to Section 603 of this chapter, shall file a written disclosure describing the disqualifying interest with the City Clerk.

## SECTION 605. GIFTS AND FAVORS

A. City officials and their immediate family shall not directly or indirectly solicit or receive gifts, entertainment, or other favors which may influence or be reasonably perceived as influencing a City official in the performance of their official duties.

B. Campaign contributions shall be permitted as provided by law.

SECTION 606. USE AND DISCLOSURE OF INFORMATION PROHIBITED

A City official is prohibited from disclosing or offering to disclose information not available to the general public and acquired by reason of his position with the City, to any party not entitled to receive such information nor shall he use such information for his personal gain or benefit.

## SECTION 607. CONTRACTS RELATED DISCLOSURE REQUIRED

A. City officials must disclose all personal, organizational, or financial interests where they or their immediate family have a financial interest in a business that is receiving City funds, directly or indirectly, through a business agreement with the City or a City contractor.

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B. The disclosure required by this chapter shall be accomplished by filing with the Tulsa City Clerk a written statement of the City official involved describing the interest being disclosed.

#### SECTION 608. PARTICIPATION IN ETHICS INVESTIGATIONS

A. City officials shall not participate in investigations of their own actions, except to provide information or testimony. The appropriate entity including but not limited to the Human Resources Department, Police Department, City Auditor's Office, and/or the City Attorney's Office may assist and participate in investigations involving City officials.

B. City officials shall respond fully and truthfully to inquiries made in the course of official investigations of alleged or potential violations of this chapter.

SECTION 609. VIOLATION

A. Intentional violation of this chapter by a City official shall be grounds for disciplinary action up to and including dismissal or removal from office as may be provided by law.

B. A complaint asserting a violation of this chapter against an elected official, officer, member of a City of Tulsa Board, Authority, or Committee; or Trustee of a public trust with the City of Tulsa as a beneficiary shall be filed in writing with the City Clerk. The City Clerk shall forward the complaint to the appropriate appointing authority or other public body for investigation and action.

C. A complaint asserting a violation against any other employee shall be filed in writing with the Mayor or his designee. The Mayor or his designee shall initiate an investigation or forward the complaint to the appropriate appointing authority or other public body for investigation and appropriate action.

D. All records generated or compiled in response to a complaint, including the initial complaint, shall be released to the public only as required by law or court order.

#### SECTION 610. ETHICS ADVISORY COMMITTEE

A. There shall be created an Ethics Advisory Committee which shall act as a recommending body to the City of Tulsa on ethical issues.

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B. The committee shall consist of seven (7) individuals, appointed by the Mayor and confirmed by the City Council. A committee member shall not be a City official, nor shall a Committee member be immediate family of a City official. Every committee member shall be a resident of the City of Tulsa. Initially, two (2) of the members shall be appointed for a term of office of one (1) year; two (2) members for a term of office of two (2) years; and three (3) for a term of office of three (3) years. Thereafter, terms of office shall be for three (3) years; provided, however, that all members shall hold office until their successors are appointed and qualified. All members shall serve without compensation. Members shall not hold public office nor be candidates for public office. A member who has served three (3) successive terms shall not be eligible for reappointment for a period of two (2) years.

C. Any elected official; Charter division or department head; member of a City of Tulsa Board, Authority, or Committee; or Trustee of a public trust with the City of Tulsa as a beneficiary may request an opinion from the Ethics Advisory Committee on an ethical issue arising under this chapter.

D. The Ethics Advisory Committee may provide ethics opinions or recommendations for ethics policies, procedures, or guidelines.

E. The Ethics Advisory Committee shall provide a written report to the City Council by April 1 of every year on its activities for the preceding twelve (12) months and anticipated activities for the next twelve (12) months.

F. The Ethics Advisory Committee shall provide the Mayor with its budgetary recommendation by January 15 for the next fiscal year.

G. The Ethics Advisory Committee shall meet no less than once per calendar quarter."

Section 2. SEVERABILITY CLAUSE. If any section, sentence, clause or phrase of this ordinance or any part thereof is for any reason found to be invalid by a court of competent jurisdiction, such decision shall not affect the validity of the remainder of this ordinance or any part thereof.

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CH6.WPD 6/23/08

REPEAL OF CONFLICTING ORDINANCES. That all Section 3. ordinances or parts of ordinances in conflict herewith be and the same are now expressly repealed.

Section 4. EMERGENCY CLAUSE. That an emergency is now declared to exist for the preservation of the public peace, health and safety, by reason whereof this ordinance shall take effect immediately from and after its passage, approval and publication.

ADOPTED by the Council:

ATR/LVS/ga

JUN 2 3 2005

Chairman of the Council

Date

ADOPTED as an emergency measure:

Chairman of the Council

Three

OFFICE OF THE MAYOR

Date

Received by the Mayor:

Bill LaFortune, Mayor

By.

Secretary

JUN 3 0 2005 APPROVED by the Mayor of the City of Tulsa, Oklahoma: 0.500

# **Schedule of Documents Examined**

## Exhibit 3 (Page 1 of 2)

## Schedule of Documents Examined

- 1. Ethics Complaint Filed August 10, 2010
- 2. Ethics Ordinance No. 21084, dated June 30, 2005
- 3. Ordinance No. 22156, Responding to City Auditor Requests, dated 10/15/09
- 4. Minutes to August 5, 2010 City Council Meeting
- 5. Additional Information Needed from City Council Related to the Ethics Complaint on the Mayor Filed August 10, 2010
- 6. Additional Information Requested for Ethics Complaint on the Mayor Receiving Free Services from a City Contractor for Personal Purposes, dated 9-15-10
- 7. Joel L. Wohlgemuth Letters dated:

August 11, 2010 August 16, 2010 August 20, 2010 September 8, 2010 December 9, 2010 December 8, 2010 (Letter from Wohlgemuth to Lassek) February 25, 2011 March 2, 2011 (Letter from Maxwell to Wohlgemuth) March 17, 2011

- 8. Request from Councilor Westcott for a copy of transcript from 12-22-10, dated January 18, 2011
- 9. Letter from Mayor Bartlett to Governor Fallin, dated March 9, 2011
- 10. Contracts with Norman Wohlgemuth Chandler & Dowdell, P.C. (See Page 2 of 2)
- 11. City of Tulsa Ethics Advisory Committee: Recommendation 2008-02R Accepting Gifts and Favors: Interpretation of Section 605A, Ordinance Number 21084
- 12. Donations Ordinance No. 22304, dated September 21, 2010
- 13. Memo from Deirdre O. Dexter, City Attorney Re: Legal Department-Notice of Recusal dated April 14, 2010
- 14. Memo from Deirdre O. Dexter, City Attorney Re: Legal Department-Notice of Recusal dated July 9, 2010

## Exhibit 3 (Page 2 of 2)

## Schedule of Documents Examined (Continued)

## Contracts with Norman Wohlgemuth Chandler & Dowdell, P.C.

Contract No.	<u>Approver</u>	Description	<u>Amount</u> <u>A</u>	pproval Date
21277	Savage	Represent Officer Rodriquez	10,000.00	07/02/2001
22079	LaFortune	Represent COT re Hastings	30,000.00	05/10/2002
22079	LaFortune	Amendment No. 1	75,000.00	01/27/2003
22079	LaFortune	Amendment No. 2	191,000.00	06/03/2003
22079	N/A	Quantity decrease-liquidate	-153,093.95	5 N/A
22096	LaFortune	Rep. COT re Roy Johnson	25,000.00	05/13/2002
22096	Sewell	Amendment No. 1	204,500.00	09/23/2002
22096	LaFortune	Amendment No. 2	40,500.00	08/14/2003
22096	LaFortune	Amendment No. 3	45,000.00	10/13/2003
22096	LaFortune	Amendment No. 4	35,000.00	01/15/2004
22096	Sewell	Amendment No. 5	19,250.00	07/15/2004
22096	Kier	Amendment No. 6	15,000.00	12/20/2004
22096	LaFortune	Amendment No. 7	35,000.00	04/14/2005
22096	LaFortune	Amendment No. 8	25,000.00	12/22/2005
22096	Taylor	Amendment No. 9	15,000.00	03/12/2007
22096	Taylor	Amendment No. 10	11,000.00	12/05/2007
22096	Bartlett	Amendment No. 11	45,000.00	03/08/2010
26924	Polenchek	Represent all City employees	7,500.00	09/25/2008
26924	Taylor	Amendment No. 1	15,000.00	06/29/2009
27034	Taylor	Represent Ian Simmons	50,000.00	11/20/2008
27034	Taylor	Amendment No. 1	15,000.00	06/29/2009
27034	Taylor	Amendment No. 2	50,000.00	11/17/2009
27070	Taylor	Rep. COT re Kisha Evans	50,000.00	12/10/2008
27070	Taylor	Amendment No. 1	10,000.00	06/29/2009
27070	Taylor	Amendment No. 2	50,000.00	11/17/2009
27070	Bartlett	Amendment No. 3	25,000.00	04/29/2010
27117	Polenchek	Rep. COT re DL Moss ctr.	40,000.00	12/23/2008
27116	Polenchek	Legal advice to COT	10,000.00	12/26/2008

# **Schedule of Interviews**

## Exhibit 4

## SCHEDULE OF INTERVIEWS

Name	<u>Date</u>
Legal Department Management Team	09/01/2010
Legal Department Management Team	10/18/2010
Councilor Rick Westcott (former Chairman)	12/22/2010
Jean Ann Hudson, Deputy City Attorney	01/27/2011
Joel L. Wohlgemuth, Attorney/City Contractor	02/24/2011
Mayor Dewey Bartlett	03/24/2011

# **Contracts and Payments Analysis**

## **CONTRACTS and PAYMENTS ANALYSIS**

Norman Wohlgemuth Chandler Dowdell, P.C.

	CONTRACT SUMMARY BY CON	TRACT NUME	BER
Number	Case	Amount	Amendments
21277	David Lee Hardy v. City of Tulsa	10,000.00	
	Paul, Hastings, Janofsky, & Walker, LLP	142,906.05	3
	Roy Johnson, et al., v. City of Tulsa	515,250.00	11
	Will Wilkins, Novus Homes LLC, W3	22,500.00	1
	Patrick Brian Owen v. City of Tulsa	115,000.00	2
	Kisha Evens, et al. v. City of Tulsa, et al.	135,000.00	3
	No specific case identified	10,000.00	
27117	David L. Moss Criminal Justice Center	40,000.00	
8	Total Contracts	990,656.05	20
		· · · · · · · · · · · · · · · · · · ·	
	CONTRACT SUMMARY BY	APPROVER	
	APPROVER	AMOUNT	% of Total
	Susan Savage	10,000.00	1.0%
	William D LaFortune	348,406.05	35.2%
	Stephen Sewell	223,750.00	22.6%
	Michael Kier	15,000.00	1.5%
	Kathy Taylor	266,000.00	26.9%
	Amy PolencheckPro-Tem	57,500.00	5.8%
	Dewey Bartlett	70,000.00	7.1%
	Total Contracts by Approver	990,656.05	100.0%
	BARTLETT APPROVAL S	UMMARY	
Number	Contract Amendment Approvals	Amount	%
	Roy Johnson, et al., v. City of Tulsa	45,000.00	4.6%
27070	Kisha Evens, et al. v. City of Tulsa, et al.	25,000.00	2.5%
	Total	70,000.00	7.1%
	ORIGINAL CONTRACT AF	PROVALS	I
Number	Original Contract Approver	Date	Amendments
22096	William D LaFortune	5/16/2002	11
27070	Kathy Taylor	12/8/2008	3

## **CONTRACTS and PAYMENTS ANALYSIS**

Norman Wohlgemuth Chandler Dowdell, P.C.

	PAYMENT SUMMARY BY CONTRACT NUMBER						
Contract		Contract		% of	Contract		
Number	CASE	Amount	Payments	Total	Available		
21277	David Lee Hardy v. City of Tulsa	10,000.00	10,000.00	0.9%	0.00		
22079	Paul, Hastings, Janofsky, & Walker, LLP	142,906.05	142,906.05	13.4%			
22096	Roy Johnson, et al., v. City of Tulsa	515,250.00	511,743.34	48.1%			
26924	Will Wilkins, Novus Homes LLC, W3	22,500.00	2,609.50	0.2%	19,890.50		
27034	Patrick Brian Owen v. City of Tulsa	115,000.00	72,534.44	6.8%	42,465.56		
27070	Kisha Evens, et al. v. City of Tulsa, et al.	135,000.00	134,723.11	12.7%	276.89		
27116	No specific case identified	10,000.00			10,000.00		
27117	David L. Moss Criminal Justice Center	40,000.00	38,978.37	3.7%	1,021.63		
	Contract Payments	990,656.05	913,494.81	85.8%	77,161.24		
	TPA Payments-No Contract		150,966.77	14.2%			
	Paid from revenue account 4312101		200.00				
	PAYMENTS TO NWC&D, P.C.		1,064,661.58	100.0%			

# Amendment of Contract Number 22096 Approved by Mayor Bartlett Dated March 8, 2010

	OR ACT	ION: CO	ONTRACT	
	CIL AUTHORI	TY:	DATE: February 16, 201	0
		Tulsa	City Clerk's Office: 596-7513 or 596-7	
FOR INFORMATION CONTACT: DEPARTMENT: LEGAL		CONTACT NAME	: Deirdre Dexter, City Atty. (jannh)	
ADDRESS: 175 E. Second St., Ste. 685		TELEPHONE		
CONTRACT TYPE: PROFESSIONAL-CONSULTIN	G SERVICES	CONTRACT		
CONT. DOC. TYPE: AMENDMENT		AMOUNT:	\$515,250.00	
PROJECT TITLE: Johnson v. City, Case No. 94 C	V 0039 H			
CONTRACTOR: Joei L. Wohlgemuth, Norman W	Vohigemuth Chandler	& Dowdell		
BID/TAC/PROJECT #:	EXTENSION D	AYS:	COMMODITY CODE:	
AMENDMENT/CHANGE #: 11 PERCEN	IT:1	TOTAL PERCENT:	COUNCIL DIST:	
SUMMARY:				
dditional \$45,000.00, for a total not-to-exceed a			MAR 0 8 200	
		<u>r</u>		
BUDGET: FINA	NCE DIRECTOR	R APPROVAL:		
REQUEST FOR ACTION: All department it	toms requiring Cou	neil approval must	be submitted through Mayor's Office.	
you concur in this recommendation, please ap				nev
Ingagement Agreement attached hereto and dir Vohlgemuth, Norman Wohlgemuth Chandler & 0K 74103-4065; and return an executed cop	rect the City Clerk Dowdell, 2900 M	k to mail a fully e id-Continent To	executed copy to Mr. Joel L.	
DEPARTMENT HEAD APPROVAL:	lisdie	NUL	DATE: 210/11)	
CITY ATTORNEY APPROVAL	Zinsin		2/16/10	
BOARD APPROVAL:	p-Twm2	۶ <sup>0</sup> 7	7-24-10	
MAYORAL APPROVAL	BalltA [		3-8-10	
OTHER:	/			
OR CITY COUNCIL OFFICE USE ONLY:		DAT	E RECEIVED:	
OMMITTEE: COMMITTEE DATE(S):		FIRST A	GENDA DATE:	
EARING DATE: SECOND AGENI	DA DATE:		APPROVED:	
or City Clerk's Office Use Only (Agenda Date: MMDDY)	rYY; Sec #: Dent /	##, Item ##. Sub-	tem ##, Status: S=Synopsis):	
	[] F			
03-05 -2010	3	5		1

CONTRACT EN	CUMBRANCE				D	ate	2/1	6/10
New Contract		nange Order			Quantity In	crea	se	
Annual Renewal	<u>x</u> Ar	nendment (11	1th)		Quantity D	ecrea	ase	
CONTRACTOR Joel L. Wohlgemu	th, Norman Wohlgemu	ith Chandle	er & Dowdel	II, A	ttorneys at Law	,		
	of Tulsa in <i>Roy Johnsor</i> ne Northern District of (		City of Tulsa	a, C	ase No. 94-C	√-00	)39H,	United States
CONTRACT NUMBER 22096					APPRINARIA	2010	YOR	
BEGINNING DATE			EXPIRATION	DATE	MAR 0 8			
FUND	ACCOUNT	CEN	ITER		PROJECT			AMOUNT
1080	5316101	073	031		Original		\$ 2	5,000.00
1080	5316101	031	011	1 <sup>st</sup>	Amendment		\$	204,500.00
1080	5316101	073	031	2 <sup>nd</sup>	Amendment		\$	40,500.00
1080	5316101	073	031	3 <sup>rd</sup>	Amendment		\$	45,000.00
1080	5316101	073	031	4 <sup>th</sup>	Amendment		\$	35,000.00
1080	5316101	073	031	5 <sup>th</sup>	Amendment		\$	19,250.00
1080	5316101	073	031	6 <sup>th</sup>	Amendment		\$	15,000.00
1080	5316101	073	031	7 <sup>th</sup>	Amendment		\$	35,000.00
1080	5316101	073	031	8 <sup>th</sup>	Amendment		\$	25,000.00
1080	5316101	073	031	9 <sup>th</sup>	Amendment		\$	15,000.00
1080	5316101	073	031	10	h Amendment		\$	11,000.00
	L	L	CURRENT	r co	NTRACT AMOUN	т	\$	470,250.00
LIST AMENDMENTS BELOW	V							
1080	5316101	073031		11	<sup>th</sup> Amendment	-	\$	45,000.00
	(Include all increases or decreases) REVISED CONTRACT AMOUNT					т	\$	515,250.00
ADDITIONAL INFORMATION	١							
			A		-Twom 29			

APPROVED - D	DEPARTMENT HEAD	OR REPRESENTATIVE
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Jen the felse 2/16/10 Mich Par ( 2 -16-10 Par Concep 2-19-10

## ELEVENTH AMENDMENT TO ATTORNEY ENGAGEMENT AGREEMENT

This Eleventh Amendment to Attorney Engagement Agreement (Eleventh Amendment) is made and entered into by and between the City of Tulsa, a municipal corporation (City) and **Joel L. Wohlgemuth, Esq.,** of Norman Wohlgemuth Chandler & Dowdell, P.C., 401 South Boston Avenue, Tulsa, OK 74103-4023 ("Outside Counsel").

WHEREAS, the parties hereto entered into an Attorney Engagement Agreement dated May 13, 2002 and numbered 22096 (Agreement), as amended, to represent City in *Roy Johnson, et al. v. City of Tulsa,* Case No. 94-CV-0039H, U.S. Dist. Ct. for the Northern District of Oklahoma.

WHEREAS, the Agreement has been amended several times, and under the terms of the Agreement as last amended Outside Counsel agreed to complete the work for a total additional fee, including costs and disbursements, not to exceed \$11,000.00 and to notify City in writing at any time Outside Counsel believed the total fees and costs to be charged would exceed the total budgeted amount of \$470,250.00; and

WHEREAS, Outside Counsel has notified City its total fees and costs will likely exceed the budgeted amount and it is necessary to increase the maximum amount budgeted for attorney's fees and costs related to these matters.

NOW, THEREFORE, the Agreement is hereby further amended to increase the maximum amount of fees and costs to be charged by Outside Counsel in all matters which are the subject of this Agreement, an additional \$45,000.00, and Outside Counsel will notify the City Attorney in writing, at the address set forth in the Agreement, when attorney's fees and costs might exceed the amended total budgeted amount of \$515,250.00.

All other terms and conditions of the Agreement, as amended, remain in full force and effect as if fully set forth herein.

IN WITNESS WHEREOF, this Eleventh Amendment has been executed in multiple copies on, and is effective as of, the date executed by City's Mayor below.

ecretary porate

NORMAN WOHLGEMUTH CHANDLER & DOWDELL, P.C. By:

## **CITY OF TULSA, OKLAHOMA**



Dewey F. Bartlett, J., Mayor Date: 3/8/20/6

APPROVED: <u>Hen Ann Juden</u> 2/12/10 Dity Attorney APPROVED:

JAH/Agreements/AttnyEngagement-Joel Wohlgemuth-Johnson 11th Amend 2-10-10

#### AFFIDAVIT OF CLAIMANT

STATE OF <u>Otlehoma</u> COUNTY OF Julsa ) ) ss.

The undersigned person, of lawful age, being first duly sworn on oath, says that all invoices to be submitted pursuant to this agreement with the City of Tulsa will be true and correct. Affiant further states that the work, services or materials furnished will be completed or supplied in accordance with the plans, specifications, orders, requests or contract furnished or executed by the affiant. Affiant further states that (s)he has made no payment directly or indirectly to any elected official, officer or employee of the City of Tulsa or of any public trust where the City of Tulsa is a beneficiary, of money or any other thing of value to obtain payment of the invoice or procure the contract or purchase order pursuant to which an invoice is submitted. Affiant further certifies that (s)he has complied with all applicable laws regarding equal employment opportunity.

ATTES Corporate Secretary

NORMAN WOHLGEMUTH CHANDLER & DOWDELL, P.C. By: Pleside

Subscribed and sworn to before me this //th\_ day of <u>Jebneau</u>, 20<u>10</u>.

My commission expires: My commission number:



THIS SIGNED AFFIDAVIT MUST BE RETURNED WITH THE AGREEMENT

# Amendment of Contract Number 27070 Approved by Mayor Bartlett Dated April 29, 2010

REQUEST FOR A	CTION: CON	NTRACT
	HORITY:	DATE: April 13, 2010 Clerk's Office: 596-7513 or 596-7514
FOR INFORMATION CONTACT:		
DEPARTMENT: LEGAL		an Ann Hudson (jannh)
ADDRESS: City Hall, Suite 685	TELEPHONE: 59	6-7732
CONTRACT TYPE: PROFESSIONAL-CONSULTING SERVICES	CONTRACT #:	27070
CONT. DOC. TYPE: CONTRACT	AMOUNT:	\$135,000.00
PROJECT TITLE: Kisha Evans, et al. v. City of Tulsa, et al.		
CONTRACTOR: Joel L. Wohlgemuth		
BID/TAC/PROJECT #: EXTEN	SION DAYS:	COMMODITY CODE:
RENEWAL, AMENDMT, CHNG # 3 of x PERCENT:	TOTAL PERCENT:	COUNCIL DIST:
SUMMARY:		
and Dowdell, P.C., to represent City and City of Tulsa emp al., U.S. Dist. Ct. for the Northern District of Oklahoma, Ca the City that the firm believes the total fees and costs to be	se No. 08-CV-00547-JHF	P-SAJ. Mr. Wohlgemuth has notified
The Legal Department recommends amending the contract \$25,000.00, for a total not-to-exceed amount of \$135,000.	APR 2.9 2010	g the contract amount by an additiona
BUDGET: FINANCE DIR	CTOR APPROVAL	SERVIEW EN BY
		DIE WHE WELL
CHECKLIST FUNDING SOURCE(S): No Payments Involved 1080-5316101-073031 Purchase Order	- \$25,000.00	APR 26 2010
X Contract Encumbrance		DAVADIE
Affidavit Needed?		ACCOUNTS PAYABLE
		submitted through Mayor's Office.
Approval and execution of the Attorney Engagement Agree Contract Encumbrance form. Please direct City Clerk to re Agreement to Joel L. Wohlgemuth, Esq., Norman Wohlger Tulsa, OK 74103-4023.	eturn a fully executed cop	y of the Attorney Engagement
DEPARTMENT HEAD APPROVAL:	X NIV	DATE: <u>17/2//0</u> 4/13/10 4/29/0
FOR CITY COUNCIL OFFICE USE ONLY:	DATE	
COMMITTEE: COMMITTEE DATE(S):	FIRST AGE	NDA DATE:
HEARING DATE: SECOND AGENDA DATE:		PPROVED:
For City Clerk's Office Use Only (Agenda Date: MMDDYYYY; Sec #	; Dept ##, item ##, Sub-iter	n ##, Status: S=Synopsis):

04-28-2010 3 13 1

 $\square$ 

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CONTRACT ENC	UMBRANCE		Date	e 4/13/10
New Contract	Change Order		Quantity Incre	ease
Annual Renewal	۲ An	nendment - Third	Quantity Dec	rease
CONTRACTOR Joel L. Wohlgemuth, of	Norman Wohlgemuth	Chandler & Dowdell		
PURPOSE OF CONTRACT Represent City in the ma	atter of Kisha Evans, et al	. v. City of Tulsa, et al.,	U.S. Dist Ct. Case No. 08-C	V-00547-JHP-SAJ.
CONTRACT NUMBER 27070				
BEGINNING DATE		EXPIRAT	ION DATE	
FUND	ACCOUNT	CENTER	PROJECT	AMOUNT
1080	5316101	073031	Original	\$50,000.00
1080	5316101	015051	1 <sup>st</sup> Amendment	\$10,000.00
1080	5316101	073031	2 <sup>nd</sup> Amendment	\$50,000.00
		AV MAYOR		
	APPROVE CITY C	D BY MAYOR		
	APR	2 9 2010		
		CURR	ENT CONTRACT AMOUNT	\$ 110,000.00
LIST CHANGE ORDERS BELC	W	<b></b>		
1080	5316101	073031	3 <sup>rd</sup> Amendment	\$ 25,000.00
	(Include all increases	s or decreases) REV	SED CONTRACT AMOUNT	\$ 135,000.00
ADDITIONAL INFORMAT	ΓΙΟΝ			
			A	+
APPROVED - DEPARTM	ENT HEAD OR REPRES	ENTATIVE	1 parter 6	2 Jan 4/13/10
			$\langle \rangle$	



## CONTRACT ENCUMBRANCE CHECKLIST

## ACCOUNTS PAYABLE SECTION

phlgemuth ndor name

- 1. Funds appropriated to cover contract amount.
- 2. Account numbers are correct.

NTING MGR

## <u>4-26-10</u> DATE

CAPITAL PLANNING SECTION

1. Contract in accordance with ordinances or bond indentures.

MANAGER - CAPITAL PLANNING SEC.

# N/A

**CITY CLERK SECTION** 

- 1. Mayor approved contract.
- 2. <u>27070</u> Contract number assigned.

DEPUTY CITY CLERK

## ACCOUNTS PAYABLE SET UP SECTION

1. Contract encumbered.

ACCOUNTS PAYABLE CLERK

DATE

APR 2 9 2010

APR 2 9 2010

### THIRD AMENDMENT TO ATTORNEY ENGAGEMENT AGREEMENT

This Third Amendment to Attorney Engagement Agreement (Third Amendment) is made and entered into by and between the City of Tulsa, a municipal corporation (City) and **Joel L. Wohlgemuth, Esq.,** of Norman Wohlgemuth Chandler & Dowdell, P.C., 401 South Boston Avenue, Tulsa, OK 74103-4023 ("Outside Counsel").

WHEREAS, the parties hereto entered into an Attorney Engagement Agreement dated December 10, 2008 and numbered 27070 (Agreement), as amended, to represent City and City of Tulsa employees Stephen Boyes, Timothy Pike, and David Hale in Kisha Evans, individually and as next friend of TME, and TME, a minor child v. City of Tulsa, Stephen Boyes, Timothy Pike, and David Hale, U.S. Dist. Ct. for the Northern District of Oklahoma, Case No. 08-cv-00547-JHP-SAJ.

WHEREAS, under the terms of the Agreement, as amended, Outside Counsel agreed to perform the work for a total fee, including costs and disbursements, not to exceed \$110,000.00 and to notify City in writing at any time Outside Counsel believed the total fees and costs to be charged would exceed the budgeted amount; and

WHEREAS, Outside Counsel has notified City its total fees and costs will likely exceed the budgeted amount and it is necessary to increase the maximum amount budgeted for attorney's fees and costs related to these matters.

NOW, THEREFORE, the Agreement is hereby further amended to increase the maximum amount of fees and costs to be charged by Attorney in all matters which are the subject of this Agreement, to \$135,000.00, and Attorney will notify the City Attorney in writing, at the address set forth in the Agreement, when attorney's fees and costs reach \$130,000.00.

All other terms and conditions of the Agreement, as amended, remain in full force and effect as if fully set forth herein.

IN WITNESS WHEREOF, this Third Amendment has been executed in multiple copies on, and is effective as of, the date executed by City's Mayor below.

ATTES Corporate Secretar

NORMAN WOHLGEMUTH CHANDLER & DOWDELL, P.C.

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**CITY OF TULSA, OKLAHOMA** 

Dewey F. Bartlett, Jr., Mayor Date:

0. DEPUTY City Clerk

AP#ROVED: City Attorney

JAH/Agreements/AttnyEngagement-Joel Wohlgemuth-Evans 3rd<sup>1</sup> Amend 4-9-10

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#### AFFIDAVIT OF CLAIMANT

STATE OF ) ss. COUNTY OF

The undersigned person, of lawful age, being first duly sworn on oath, says that all invoices to be submitted pursuant to this agreement with the City of Tulsa will be true and correct. Affiant further states that the work, services or materials furnished will be completed or supplied in accordance with the plans, specifications, orders, requests or contract furnished or executed by the affiant. Affiant further states that (s)he has made no payment directly or indirectly to any elected official, officer or employee of the City of Tulsa or of any public trust where the City of Tulsa is a beneficiary, of money or any other thing of value to obtain payment of the invoice or procure the contract or purchase order pursuant to which an invoice is submitted. Affiant further certifies that (s)he has complied with all applicable laws regarding equal employment opportunity.

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	NORMAN WOHLGEMUTH CHANDLER & DOWDELL, P.C.
ATTEST	By: <u>M. M. Mus</u> . President
Corporate Secretary	
Subscribed and sworn to before me	this day of, 20_10
	Notary Public
My commission expires: $3 - 24 - 11$	
My commission number: 03001495	_ _

Tuisa County 03001495 Exp. 3-24-11

## THIS SIGNED AFFIDAVIT MUST BE RETURNED WITH THE AGREEMENT

EXHIBIT 8

Donations Ordinance 22304 Title 3, Chapter 4, Section 313 Tulsa Revised Ordinances The City Clerk of the City of Tulsa, OK, a Municipal Corporation, hereby certifies that the foregoing is a true and correct copy of attachment herewith set out as appears of record in the City Clerk's Office, 175 E 2nd Street, Suite 260, Tulsa, OK, this \_\_\_\_\_\_ day of the first of the City Clerk's Office, this \_\_\_\_\_\_ day of the first of the City Clerk's Office, this \_\_\_\_\_\_ day of the first of the City Clerk's Office, this \_\_\_\_\_\_ day of the first of the City Clerk's Office, this \_\_\_\_\_\_ day of the first of the City Clerk's Office, the City Cle

Deputy City Clerk



(Published in the Tulsa Daily Commerce & Legal News,

## September 21, 2010.)

## ORDINANCE NO. 22304

AN ORDINANCE AMENDING TITLE 4, CHAPTER 3, TULSA REVISED ORDINANCES, ADDING SECTION 313, ENTITLED "DONATIONS" PROVIDING FOR THE CITY OF TULSA POLICY REQUIRING ALL DONATIONS TO THE CITY OF TULSA TO BE ACCEPTED BY THE CITY COUNCIL; AND DECLARING AN EMERGENCY.

#### BE IT ORDAINED BY THE CITY OF TULSA:

Section 1. That Title 4, Chapter 3 be amended by adding Section 313, entitled "Donations", to read as follows:

#### "Section 313. Donations.

- A. The City Council is the sole authority of the City of Tulsa authorized to accept upon behalf of the City of Tulsa, any gift, testamentary or otherwise, whether unconditional or conditional, of any property, whether real or personal or both, or service to the City of Tulsa or any of its boards, commissions, or agencies thereof; and, in such instances, the property, or, in the case of real property or intangible personal property, the muniments of title thereto, shall be delivered to, and any necessary receipts therefor shall be executed by the City Council. Any such gifts not expressly accepted by the City Council shall not be deemed accepted through any action or inaction by the City of Tulsa, its officers, employees, authorities, boards, or commissions.
- B. The City Council may approve such rules and regulations necessary to carry out the purposes and intents of this section, including authorizations of acceptance within defined parameters."

Section 2. SEVERABILITY CLAUSE. If any section, sentence, clause or phrase of this ordinance or any part thereof is for any reason found to be invalid by a court of competent jurisdiction, such decision shall not affect the validity of the remainder of this ordinance or any part thereof.

Section 3. REPEAL OF CONFLICTING ORDINANCES. That all ordinances or parts of ordinances in conflict herewith be and the same are now expressly repealed with the specific exception that Title 12, section 505 of the Tulsa Revised Ordinances shall not be repealed, and shall be deemed in compliance with subsection B above. Section 4. EMERGENCY CLAUSE. That an emergency is now declared to exist for the preservation of the public peace, health and safety, by reason whereof this ordinate shall take effect immediately from and after its passage, approval and publication.

ADOPTED by the Council:	g <u>1 9 2010</u>	
	Date Le Do Chairman e	Straft the Council
ADOPTED as an emergency measure:	Date	
OFFICE OF TH	HE MAYOR	
Received by the Mayor:	, at Date	Time
	Dewey F. B	artlett, Jr., Mayor
	Ву	Secretary
APPROVED by the Mayor of the City of	Tulsa, Oklahoma: _	
		Date
		Mayor
1/ . 0 1		

City Clerk

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Deputy APPROVÉD:

Murdse Quiter City Attorney

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EXHIBIT 9

# City of Tulsa Ethics Advisory Committee: Recommendation 2008-02R

Accepting Gifts and Favors: Interpretation of Section 605 A, Ordinance Number 81084 a Municipal Corporation, hereby certifies that the foregoing is a true and correct copy of attachment herewith set out as appears of record in the City Clerk's Office, 175 E 2nd Street, Suite 260, Tulsa, OK,this 71, day of <math>April 220(,b)

#### CITY OF TULSA ETHICS ADVISORY COMMITTEE: RECOMMENDATION 2008-02R

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#### ACCEPTING GIFTS AND FAVORS: INTERPRETATION OF SECTION 605 A, ORDINANCE NUMBER 21084

Section 605 A. of City Ordinance Number 21084 (Ordinance) adopted by the City Council states as follows:

<u>"City officials and their immediate family shall not directly or indirectly solicit or receive</u> gifts, entertainment, or other favors which may influence or be reasonably perceived as influencing a City official in the performance of their official duties"

City Official is defined as every City of Tulsa elected official, officer, or employee, member of a City of Tulsa Board, Authority, Commission or Committee or Trustee appointed by the City of Tulsa to a public trust with the City of Tulsa as a beneficiary.

The Ordinance goes on to say: "Campaign contributions shall be permitted as provided by law".

De Minimis Gifts Exempt: The purpose of this Recommendation is to clarify what gifts or favors a City Official may receive from persons outside the City government and not violate the spirit of Section 605 A. Certain gifts may be considered to be "de minimis" i.e. so small in value as to be presumed not capable of influencing a City Official in the performance of his or her official duties. An example of a "de minimis" gift would be a seasonal gift, such as a box of cookies or candy. The Ordinance does not define "de minimis". Neither does the Ordinance exempt "de minimis" gifts. It is the opinion of the Ethics Advisory Committee; however, that gifts or favors which would be considered "de minimis" are exempt from the application of the Ordinance as they are deemed to be incapable of influencing a City Official in the performance of his or her official duties.

Solicitation of Gifts Prohibited: Irrespective of whether a gift is deemed "de minimis" no City Official may ethically <u>solicit</u> any gift or favor from a person or entity outside the regular employment of City Officials. Such solicitation, whether directly or indirectly by a City Official would violate the Ordinance. However, a City Official may, under this Policy, <u>receive</u> de minimis gifts or favors without violating the Ordinance.

**Definition De Minimis Gift:** The Committee is of the opinion that a "de minimis" gift or favor is one that does not have a reasonable retail value in excess of \$35.00. In calculating the reasonable value of a gift, all gifts from the same donor to the same donee within a calendar year shall be aggregated. In no event, however, shall a "de minimis" gift or favor be in the form of cash or cash equivalent, including gift cards. Any gift or favor that does not qualify to be "de minimis" may not be accepted by a City Official under any circumstance.

Notwithstanding the fact that a gift or favor is classified as "de minimis", if the recipient of such gift believes or should have believed, the gift or favor was made to influence the performance of his or her official duties, then the City Official should decline to accept the gift or favor.

Adopted, by Ethics Advisory Committee on January 8, 2008.

The Scott, Chairman

