

# SECTION 5 CIP EXECUTIVE SUMMARY

This section is for information only and is not part  
of the ordinances adopted by the City Council.



1928



CITY OF  
**Tulsa**  
A New Kind of Energy.



## FISCAL YEARS 2023-2027 CAPITAL PLAN

In November of 2019 the Improve Our Tulsa (IOT) program originally authorized in 2013 was extended through December 31, 2025. The extension adds \$427.0 million in general obligation bond funded street projects to the original \$355.0 million. The City has issued \$306.6 million of the original \$355.0 million and \$91.4 million from the newly authorized \$427.0 million. The remaining \$384.0 million will be issued in future years with the next series of the newly authorized bonds. The Mayor and City Council share a commitment to improving the condition of our roadways and providing funds for critical services such as public safety, federal mandates, building code, and short-term capital needs. Goals identified in PlaniTulsa, the City's comprehensive plan, were used to prioritize the allocation of the authorized \$1.5 billion in the IOT I and II programs. In April of 2016, City of Tulsa voters approved a temporary sales tax levy of slightly over 3/10ths of a cent for the purpose of funding large scale economic development projects. The tax went into effect January 2017 and will be in place for 15 years. The tax will fund over \$510.6 million in major capital and economic development projects across the city. The commitment of these resources likely means that any newly identified or unfunded capital improvement projects will not be funded until the conclusion of these programs.

Historically, the City of Tulsa has had an aggressive capital improvements program. The Third Penny Sales Tax program, alone, has financed almost \$2.4 billion in needed projects over the last thirty years. That amount has been augmented by \$2.0 billion of additional general obligation and revenue bond dollars and millions more from federal grants and loans. In November 2008, the City of Tulsa electorate approved a street improvement package totaling \$451.6 million. The program was comprised of \$285 million in general obligation bond proceeds and \$166.6 million in sales tax revenue which was derived from an extension of the existing third penny sales tax in addition to a 0.167% increase. The program funded 128 arterial and residential street projects across the City. The 2006 Sales Tax program, approved in May 2006, which provided \$465 million for capital projects throughout the City, is in the final stage of implementation. All the appropriations to fund these improvements are complete. Information about these programs is contained in the FY23 Capital Budget - Funded Programs Status and Operating Impact (Section 6) of this document and includes a list of the proposed funding for FY23.

In alignment with industry best practice, the City of Tulsa is proactive in reviewing its capital needs both annually and in the strategic view of long-range goals and needs as identified in various master plans. These planning efforts have been undertaken both internally and with sister organizations involved in major capital programs in the region. The City's Finance Department reviews and maintains an inventory of master plans and recommendations that extend as far out as 50 years with over 660 projects totaling over \$9.4 billion. The re-authorization of the IOT program referenced above will rely on these master plans as a basis for identifying the potential list of proposed projects. Section 7, Master Plan Priorities, provides a summary of each of the major master plans and highlights the goals for the physical improvements they govern. Funding recommendations covering these areas follows in Section 8, the 2023-2027 Capital Plan.

# CAPITAL PLAN

## Executive Summary

### FIVE-YEAR LEVEL OF RECOMMENDED FUNDING BY DEPARTMENT

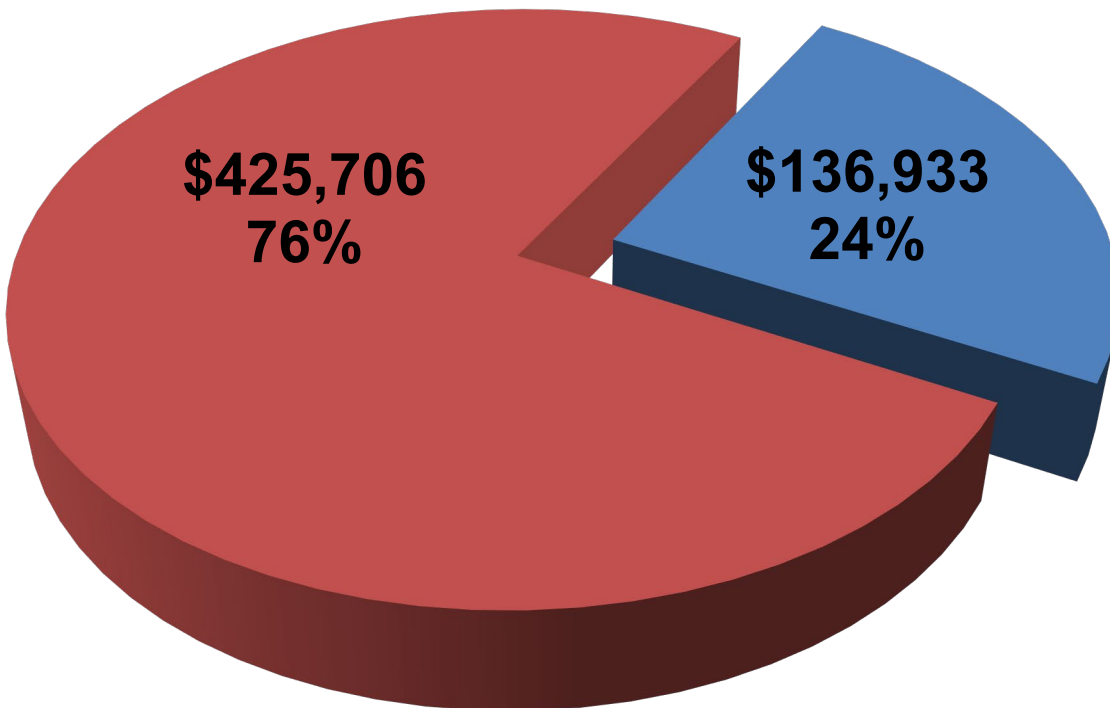
Fiscal Years 2023 – 2027

(amount expressed in thousands)

Project Type	Constrained Requests	FY23-27 Recommended Funding	Inventory Percent Funding	Total Percent Funding
Police Department Projects	\$ 4,960	\$ -	0%	0%
Fire Department Projects	49,693	-	0%	0%
<b>Total Public Safety and Protection</b>	<b>\$ 54,653</b>	<b>\$ -</b>	<b>0%</b>	<b>0%</b>
Park and Recreation Projects	56,326	-	0%	0%
Tulsa Zoo Projects	15,000	-	0%	0%
Gilcrease Museum Projects	10,981	-	0%	0%
Cox Business Center and BOK Center	6,797	-	0%	0%
Performing Arts Center	5,420	-	0%	0%
River Parks Projects	25,940	-	0%	0%
<b>Total Cultural Development and Recreation</b>	<b>\$ 120,464</b>	<b>\$ -</b>	<b>0%</b>	<b>0%</b>
Street and Expressway Projects	427,000	-	0%	0%
Water System Projects	1,490,696	182,262	12%	32%
Sanitary Sewer System Projects	395,543	256,166	65%	46%
Flood Control Projects	142,043	124,211	87%	22%
Facilities Maintenance Projects	59,715	-	0%	0%
<b>Total Public Works and Development</b>	<b>\$ 2,514,997</b>	<b>\$ 562,639</b>	<b>22%</b>	<b>100%</b>
Economic Development Projects	21,700	-	0%	0%
Working In Neighborhoods (WIN)	2,460	-	0%	0%
<b>Total Social and Economic Development</b>	<b>\$ 24,160</b>	<b>\$ -</b>	<b>0%</b>	<b>0%</b>
Tulsa Transit Projects	30,555	-	0%	0%
<b>Total Transportation</b>	<b>\$ 30,555</b>	<b>\$ -</b>	<b>0%</b>	<b>0%</b>
Information Technology Department	6,228	-	0%	0%
Equipment Management Projects	7,100	-	0%	0%
Short-Term & Contracted Capital Projects	70,850	-	0%	0%
<b>Total Administrative and Support Services</b>	<b>\$ 84,178</b>	<b>\$ -</b>	<b>0%</b>	<b>0%</b>
<b>Total of All Capital Project Types</b>	<b>\$ 2,829,007</b>	<b>\$ 562,639</b>	<b>20%</b>	<b>100%</b>

**FY 2023 - 2027**  
**RECOMMENDED CIP FUNDING**  
**RENEWAL VS. GROWTH**  
(\$000)

**Total \$562,639**



■ GROWTH ■ RENEWAL

# CAPITAL PLAN

## Executive Summary

### A SUMMARY OF THE CAPITAL BUDGET AND FIVE-YEAR CAPITAL PLAN

The following is a summary of all proposed, but unfunded capital expenditures for the next five years. It does not include project allocations in previously approved capital programs. *The amount shown does not include each department's funding from the approved 2017 Limited Purpose Sales Tax Program, 2020 and 2014 Sales Tax Extension (Improve Our Tulsa I and II), 2020 and 2014 General Obligation Bond Program (Improve Our Tulsa I and II), the 2008 Street Improvement Program, or the 2006 Sales Tax Extension. Information on the projects and appropriations for these programs is contained in Section 6.*

<b><u>PROGRAM/DEPARTMENT</u></b>	<b><u>Proposed 5-Year Funding</u></b>
<b><u>PUBLIC SAFETY AND PROTECTION</u></b>	
<b>Police and E-911 Department</b>	<b>\$0 million</b>
The Police Department's highest priority is the renovation of the Police Courts and 911 Facilities, as well as the replacement of its fleet.	
<b>Fire</b>	<b>\$0 million</b>
The Fire Department's highest priority is the replacement of its apparatus, followed by the purchase of various training props to be used at the Training Academy.	
<b><i>Total Public Safety and Protection</i></b>	<b>\$0 million</b>
<b><u>CULTURAL DEVELOPMENT AND RECREATION</u></b>	
<b>Park and Recreation Department</b>	<b>\$0 million</b>
The maintenance of the Park systems aging facilities is the Department's highest priority. Park system projects have been prioritized in the Park's Master Plan and funding has been allocated toward its implementation in previous capital programs.	
<b><i>Total Cultural Development and Recreation</i></b>	<b>\$0 million</b>
<b><u>PUBLIC WORKS AND INFRASTRUCTURE</u></b>	
<b>Streets and Expressways</b>	<b>\$0 million</b>
One of the top priorities of the City continues to be arterial and residential street resurfacing. Funding to match ODOT eight-year plan improvements and improvements identified in the Bicycle and Pedestrian Master Plan currently underway are a high priority.	
<b>Water</b>	<b>\$182.26 million</b>
The City continues implementing the IMG Water System Study, which identified the most critical needs in this area, such as protecting the Spavinaw watershed from pollution and the maintenance of the existing distribution system.	

# CAPITAL PLAN

## Executive Summary

<b><u>PROGRAM/DEPARTMENT</u></b>	<b>Proposed 5-Year Funding</b>
<b>Sanitary Sewer</b>	<b>\$256.17 million</b>
<p>The City completed all required projects to meet the consent orders issued in the late 1990's by State and Federal regulatory authorities. Additional isolated consent orders have been issued since then to eliminate recent specific incidents of residential sewage overflows. However, all consent orders have been completed presently. Future Utility Revenue Bonds and Enterprise Fund resources will be dedicated to the completion of any future consent orders, as well as the upkeep of existing assets.</p>	
<b>Flood Control</b>	<b>\$124.21 million</b>
<p>The continued implementation of the Citywide Flood Control Plan is the highest priority. Floodplain acquisition, planning services for the Hazard Mitigation Program, and urgent small drainage improvements are identified as the highest priorities by the plan.</p>	
<b>Facilities</b>	<b>\$0 million</b>
<p>ADA improvements at public facilities are top priority. Additionally, sources of maintenance capital need to be identified as an inventory backlog of over \$100 million in roofing and facility maintenance needs exists.</p>	
<b><i>Total Public Works and Infrastructure</i></b>	<b>\$562.64 million</b>
<b><u>SOCIAL AND ECONOMIC DEVELOPMENT</u></b>	
<b>Tulsa Authority for Economic Opportunity (TAEO)</b>	<b>\$0 million</b>
<p>TAEO will continue to pursue various economic development efforts as identified in the City's various plans well as efforts such as the beautification of Route 66 and infrastructure to support the Peoria/Mohawk Business Park.</p>	
<b><i>Total Social and Economic Development</i></b>	<b>\$0 million</b>
<b>Metropolitan Tulsa Transit Authority Projects (MTTA)</b>	<b>\$0 million</b>
<p>MTTA's highest priorities are the continued replacement of its fleet, the construction of additional passenger shelters, and to improve and expand its service.</p>	
<b><i>Total Transportation</i></b>	<b>\$0 million</b>
<b><u>ADMINISTRATIVE AND SUPPORT SERVICES</u></b>	
<b>Short Term Capital Projects</b>	<b>\$0 million</b>
<p>Projects in this category include the replacement of various existing capital equipment, such as department fleet, facility equipment, and minor facility purchases and repairs.</p>	
<b><i>Total Administrative and Support Services</i></b>	<b>\$0 million</b>
<b><u>TOTAL PROPOSED FIVE-YEAR FUNDING PROGRAM</u></b>	<b>\$562.64 million</b>

# CAPITAL PLAN

## Executive Summary

### CITY OF TULSA

#### FISCAL YEARS 2023-2027 CAPITAL IMPROVEMENTS FUNDING SCHEDULE

#### SUMMARY OF HIGH PRIORITY FUNDING REQUESTS BY DEPARTMENT

Prepared by the Department of Finance in Collaboration with the Operating Departments

All Dollars in Thousands

Project Type	Est. Cost	FY23	FY24	FY25	FY26	FY27	FY27
Police Department Projects	\$ 4,960	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Fire Department Projects	49,693	-	-	-	-	-	-
<b>Total Public Safety and Protection</b>	<b>\$ 54,653</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>
Park and Recreation Department Projects	56,326	-	-	-	-	-	-
Tulsa Zoo Projects	15,000	-	-	-	-	-	-
Gilcrease Museum Projects	10,981	-	-	-	-	-	-
CBC/BOK Projects	6,797	-	-	-	-	-	-
Performing Arts Center Projects	5,420	-	-	-	-	-	-
River Parks Projects	25,940	-	-	-	-	-	-
<b>Total Cultural Devel. and Recreation</b>	<b>\$ 120,464</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>
Street and Expressway Projects	427,000	-	-	-	-	-	-
Water System Projects	1,490,696	58,761	26,313	35,286	27,086	34,816	182,262
Sanitary Sewer System Projects	395,543	39,939	49,425	56,863	57,238	52,701	256,166
Flood Control Projects	142,043	13,675	33,959	32,709	10,059	33,809	124,211
Facilities Maintenance Projects	59,715	-	-	-	-	-	-
<b>Total Public Works</b>	<b>\$ 2,514,997</b>	<b>\$ 112,375</b>	<b>\$ 109,697</b>	<b>\$ 124,858</b>	<b>\$ 94,383</b>	<b>\$ 121,326</b>	<b>\$ 562,639</b>
Economic Development Projects	21,700	-	-	-	-	-	-
Working In Neighborhoods (WIN) Projects	2,460	-	-	-	-	-	-
<b>Total Social and Economic Development</b>	<b>\$ 24,160</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>
Metropolitan Tulsa Transit Authority Projects	30,555	-	-	-	-	-	-
<b>Total Transportation</b>	<b>\$ 30,555</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>
Information Technology Projects	6,228	-	-	-	-	-	-
Equipment Management Projects	7,100	-	-	-	-	-	-
Short Term & Contracted Capital Projects	70,850	-	-	-	-	-	-
<b>Total Administrative and Support</b>	<b>\$ 84,178</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>
<b>Total of All Capital Project Types</b>	<b>\$ 2,829,007</b>	<b>\$ 112,375</b>	<b>\$ 109,697</b>	<b>\$ 124,858</b>	<b>\$ 94,383</b>	<b>\$ 121,326</b>	<b>\$ 562,639</b>

Amounts shown do not reflect the value of the Capital Inventory. Dollars reflect the estimated cost of those projects needed in the next five years.

# CAPITAL PLAN

## Executive Summary

### CITY OF TULSA FISCAL YEARS 2023-2027 CAPITAL IMPROVEMENTS FUNDING SCHEDULE SUMMARY OF FUNDING REQUESTS BY FUNDING SOURCE \*

Prepared by the Department of Finance in Collaboration with the Operating Departments  
(amount expressed in thousands)

<b>Funding Source</b>	<b>Est. Cost</b>	<b>FY23</b>	<b>FY24</b>	<b>FY25</b>	<b>FY26</b>	<b>FY27</b>	<b>Total</b>
Future Bond Program	\$ 427,850	\$ -	\$ -	\$ -	\$ -	\$ -	-
Future Sales Tax Program	372,875	-	-	-	-	-	-
Water Enterprise	630,296	58,761	21,513	24,886	25,286	29,316	159,762
Water Revenue Bond	860,400	-	4,800	10,400	1,800	5,500	22,500
Sewer Enterprise	331,773	30,521	29,127	32,415	34,653	39,193	165,909
State Sewer Loan (SRF)	-	-	-	-	-	-	-
State Sewer Loan (FAP)	-	-	-	-	-	-	-
Sewer Revenue Bond	63,770	9,418	20,298	24,448	22,585	13,508	90,257
Storm Sewer Enterprise	51,193	5,425	6,609	6,309	5,959	5,809	30,111
Storm Sewer Revenue Bond	90,850	8,250	27,350	26,400	4,100	28,000	94,100
<b>Total Funding by Source</b>	<b>\$ 2,829,007</b>	<b>\$ 112,375</b>	<b>\$ 109,697</b>	<b>\$ 124,858</b>	<b>\$ 94,383</b>	<b>\$ 121,326</b>	<b>\$ 562,639</b>

\* Other Funding Sources: Existing Sales Tax Programs; Golf Course Fees; Tax Increment Financing; Equipment Management Fund; Special Purpose Revenue Bonds; and Private Matching Funding.

Amounts shown do not reflect the value of the Capital Inventory. Dollars reflect the estimated cost of those projects needed in the next five years.



# CAPITAL PLAN

## Executive Summary

### CONSTRAINED VERSUS UNCONSTRAINED INVENTORY BY DEPARTMENT

Fiscal years 2023 – 2027  
(amount expressed in thousands)

Project Type	Constrained Inventory	Unconstrained Inventory	Total
Police Department Projects	\$ 4,960	\$ 111,654	\$ 116,614
Fire Department Projects	49,693	195,407	245,100
<b>Total Public Safety and Protection</b>	<b>\$ 54,653</b>	<b>\$ 307,061</b>	<b>\$ 361,714</b>
Park and Recreation Projects	56,326	64,082	120,408
Tulsa Zoo Projects	15,000	63,800	78,800
Gilcrease Museum Projects	10,981	36,943	47,924
Cox Business Center and BOK Center	6,797	23,121	29,918
Performing Arts Center	5,420	253,733	259,153
River Parks Projects	25,940	226,988	252,928
<b>Total Cultural Development and Recreation</b>	<b>\$ 120,464</b>	<b>\$ 668,667</b>	<b>\$ 789,131</b>
Street and Expressway Projects	427,000	3,441,380	3,868,380
Water System Projects	1,490,696	435,241	1,925,937
Sanitary Sewer System Projects	395,543	37,385	432,928
Flood Control Projects	142,043	337,789	479,832
Facilities Maintenance Projects	59,715	311,193	370,908
<b>Total Public Works and Development</b>	<b>\$ 2,514,997</b>	<b>\$ 4,562,987</b>	<b>\$ 7,077,984</b>
Economic Development Projects	21,700	866,472	888,172
Working In Neighborhoods (WIN) Projects	2,460	3,386	5,846
<b>Total Social and Economic Development</b>	<b>\$ 24,160</b>	<b>\$ 869,858</b>	<b>\$ 894,018</b>
Tulsa Transit Projects	30,555	45,065	75,620
<b>Total Transportation</b>	<b>\$ 30,555</b>	<b>\$ 45,065</b>	<b>\$ 75,620</b>
Information Technology Department Projects	6,228	14,320	20,548
Equipment Management Projects	7,100	179,103	186,203
Short Term & Contracted Capital Projects	70,850	-	70,850
<b>Total Administrative and Support Services</b>	<b>\$ 84,178</b>	<b>\$ 193,423</b>	<b>\$ 277,601</b>
<b>Total of All Capital Project Types</b>	<b>\$ 2,798,357</b>	<b>\$ 6,677,710</b>	<b>\$ 9,476,067</b>